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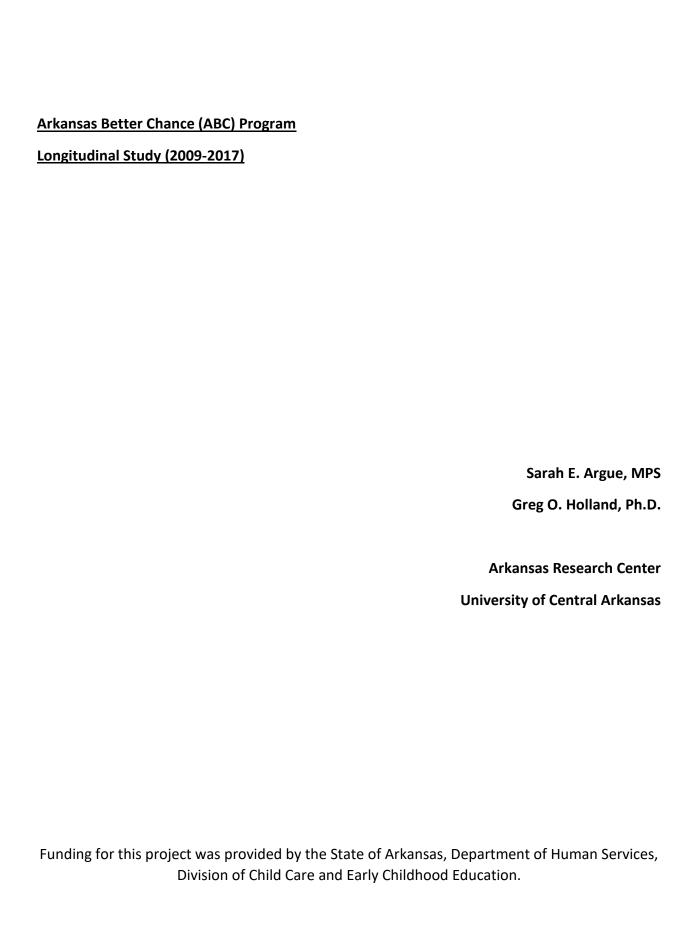


Table of Contents

2019 ABC Longitudinal Report	2
2009 ABC Cohort Outcomes	15
2010 ABC Cohort Outcomes	17
2011 ABC Cohort Outcomes	19
2012 ABC Cohort Outcomes	20
2013 ABC Cohort Outcomes	21
2014 ABC Cohort Outcomes	22

Arkansas Better Chance (ABC) Program Longitudinal Study (2009-2018)

Persistent academic achievement gaps continue to challenge education systems (Bower, 2011; Duncan & Magnuson, 2005; Reardon & Portilla, 2015). In an attempt to address these gaps before they become pervasive, states have implemented state-funded preschool programs (Lee & Burkam, 2002; Magnuson & Waldfogel, 2016; Pianta & Howes, 2009). A main goal of all state-funded preschool programs is the preparation of young children for Kindergarten and elementary school. Effective preschool programs lay a foundation for children's subsequent school success by imparting the varied knowledge, abilities, and dispositions children need to succeed in school.

Previous research has established that high-quality and well-funded preschool programs make valuable contributions to improving children's learning and development (Barnett, 2002; Young, 2016) and have a valuable economic return (Heckman, 2006, 2011; Karoly, 2016). Studies of model prekindergarten programs including the Abecedarian Early Childhood Intervention program, the High/Scope Perry Preschool program, and the Chicago Child-Parent Centers have shown that these types of programs produce economic benefits that are much greater than their costs (Barnett, 1996; Masse & Barnett, 2002; Reynolds, Temple, Robertson, & Mann, 2002). The benefits of preschool education include higher scores on achievement tests and lower rates of special education placements and grade repetition, as well as longer-term effects such as improved high school graduation rates and reduced levels of crime and delinquency (Camilli, Vargas, Ryan, & Barnett, 2010; Ramey, Campbell, Burchinal, Skinner, Gardner, & Ramey, 2000; Reynolds, Temple, Robertson, & Mann, 2001).

Although state-funded preschool programs are not as well funded as many of the model programs that have been intensively studied, the state programs are larger and serve more diverse populations. As state-funded preschool programs grow and more children participate, it is increasingly important to determine how effective these programs are in improving children's potential for school success.

The Arkansas Better Chance (ABC) Preschool Program Context

In Act 49 of the Second Extraordinary Session of 2003, the Arkansas State Legislature expanded the Arkansas Better Chance (ABC) prekindergarten program and provided explicit instruction to target school districts in which at least 75 percent of children have literacy and math scores below proficient levels. This report examines the impact of the ABC program on the percent of children scoring proficient on the state's end-of-year exams.

Arkansas is a recognized, national leader in the standards it has set for its programs in seeking to provide quality preschool experiences. Using a variety of tools, it has a robust Quality Rating Improvement Scale (QRIS) that examines classroom environment, teacher education and professional development, administrative effectiveness and efficiency, and teacher-child interactions. Additionally, Arkansas updated its Child Development and Early Learning Standards in 2016, with support and guidance from education professionals and national experts. Together, these resources create a high-quality state-funded prekindergarten program.

NK

3,151

This report demonstrates the effects of the Arkansas Better Chance program (ABC) on end of year assessments, which varied over the course of the study years. Seven preschool cohorts (2009-2014) are included. For the earliest cohort (2009) late elementary (third through fifth grades) and middle school (sixth through eighth grades) outcomes were examined, while for the most recent cohort (2014), only third grade outcomes are examined. Students included in the ABC cohorts were enrolled in ABC the year prior to Kindergarten, enrolled in Arkansas

Table 1. Cohort Counts

Cohort

2013

2014

2015

2016

2017

2018

Grade

Κ

ABC

438

public schools for consecutive years associated with the cohort's reporting period, and received free lunch all years of the reporting period. Students included in the No Known PreK cohorts were consecutively enrolled in Arkansas public schools for all years associated with the cohort's reporting period, received free lunch all years of the reporting period, and had no PreK participation indicated on their Kindergarten registration forms.

A limitation of this study is that it is possible children with private preschool experiences have been included in the 'No Known PreK' (NK) study group due to incomplete Kindergarten registration data, resulting in inflated NK percent proficient.

Methodology

An input file containing a list of Arkansas Better Chance (ABC) students was provided to Arkansas Department of Education (ADE) with ABC research identifiers for match to the ADE data system for student enrollment and assessment. ADE provided research identifiers for all students and included the ABC research identifier for any student which was also found on the ABC input file. ADE returned data files as output, with one file for each academic year of student enrollment and assessment. Dozens

3

4

Κ

3

Κ

Κ

Κ

Κ

2,984

2,883

3,657

2,701

4,884

5,132

5,794

5,634

1,989

1,888

4,434

2,461

4,388

4,696

5,829

7,131

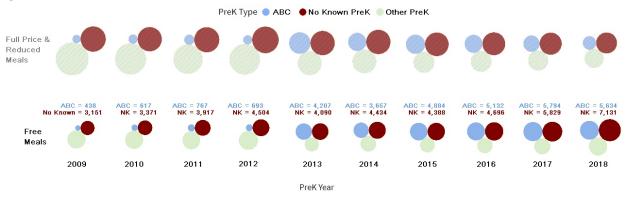
of output files were combined to generate the dataset for this study.

In order to establish the study cohorts, rules were established to identify the ABC cohort and the No Known (NK) PreK cohort within the combined ABC and ADE data. To be included in this study, children must have been five years old at the time of entering Kindergarten or clearly attending Kindergarten for the first time, must be present in ADE data on or after October 1 of

every applicable year, and must have been enrolled in free lunch program every applicable year. For the ABC cohort, children must have attended an ABC program for seven hours or more per day in the year prior to their Kindergarten entry. For the NK cohort, children must not have any PreK indicator on their ADE record as completed by their parent/guardian at the time of Kindergarten registration, nor may they have been enrolled ABC for less than seven hours per day. For the purposes of this study, only children who received free lunches for all relevant years were included. PreK cohorts were established for ABC and NK students from 2009 to 2018.

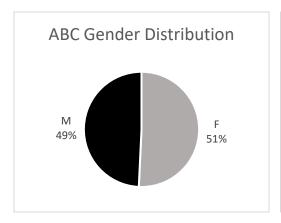
Beginning with the 2013 PreK year, the number of ABC students increased significantly, and the corresponding third grade testing results are associated with the 2017 assessment. PreK cohorts for 2015 through 2018 are students who have not yet reached the third grade. Comparison groups for Free Meals, ABC PreK, and No Known PreK were established for each PreK cohort, with counts as shown in Table 1. Figure 1 demonstrates the process in which the initial cohorts were established and reflects the relative size of each reporting pool.

Figure 1. Selection Criteria



The 2018 statewide ABC cohort was fairly evenly split between genders, while the NK cohort had more boys (Figure 2). Similarly, distribution of race remained fairly constant between the two cohorts, although the ABC cohort had slightly more Black and Hispanic children (Figure 3).

Figure 2.



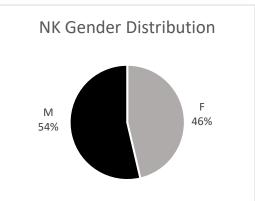
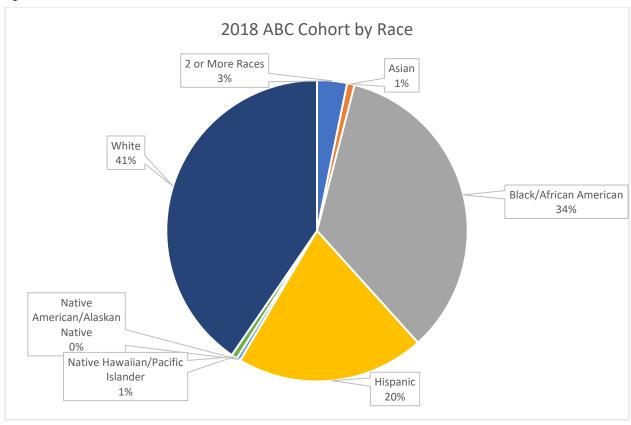
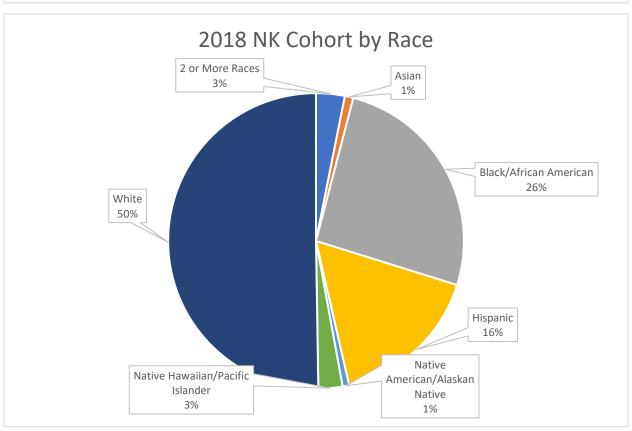


Figure 3.

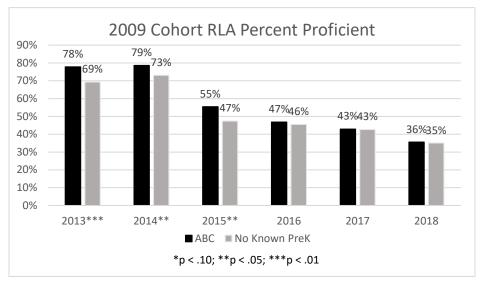


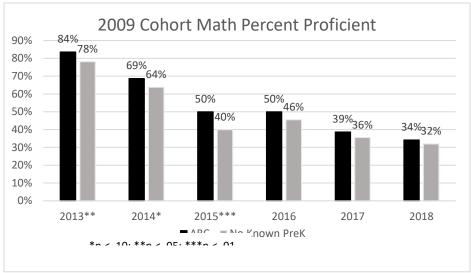


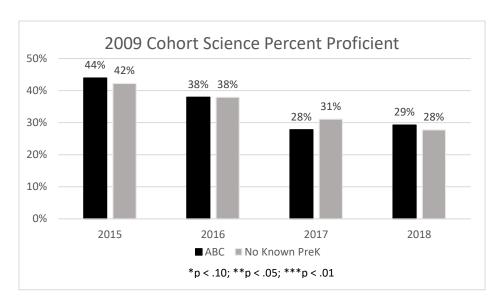
Results

The results of the longitudinal study are promising for the Arkansas Better Chance program. Frequently, ABC students perform better on state assessments than children who did not attend ABC PreK. An important note for analysis of these results is the change in assessments over the study period. The Arkansas Benchmark test was used in 2013 and 2014, the PARCC was used in 2015, and the ACT Aspire was used 2016 and on.

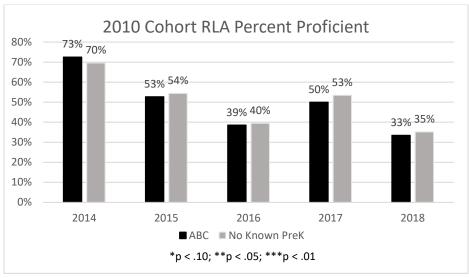
The 2009 ABC cohort had statistically more students score proficient than the No Known PreK (NK) cohort in reading (2013, 2014, 2015) and math (2013, 2014, 2015), but not in science.

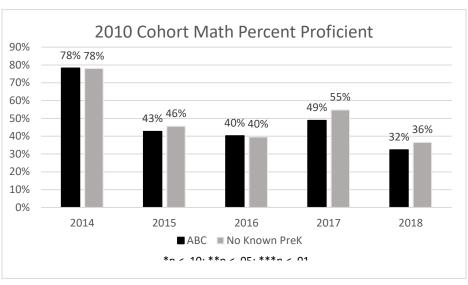


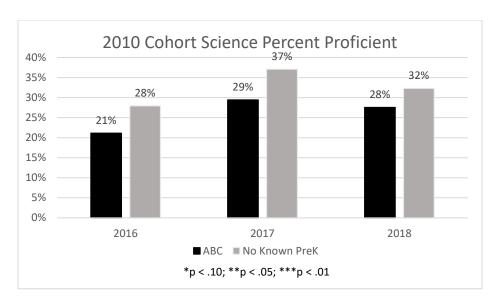




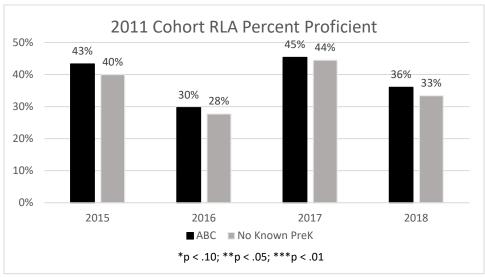
The 2010 ABC cohort did not have statistically more proficient children than the No Known PreK cohort.

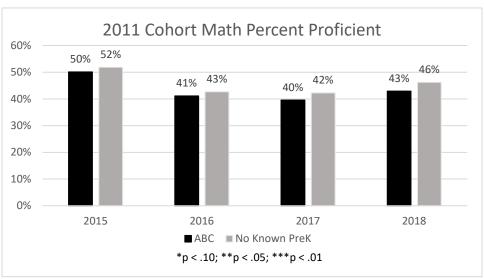


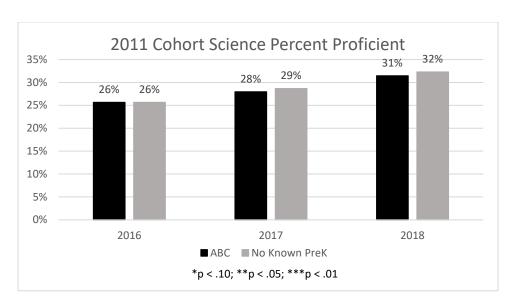




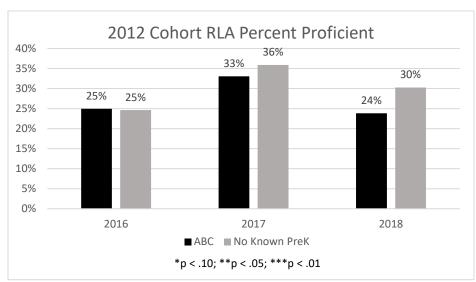
The 2011 ABC cohort did not have statistically more proficient children than the No Known PreK cohort.

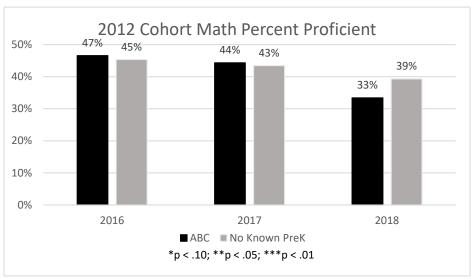


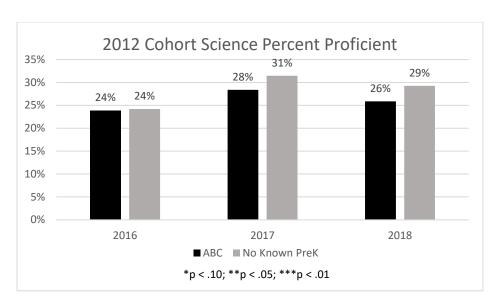




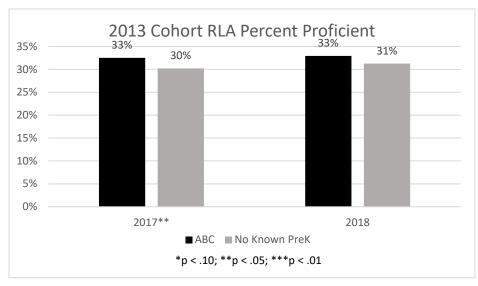
The 2012 ABC cohort did not have statistically more proficient children than the No Known PreK cohort.

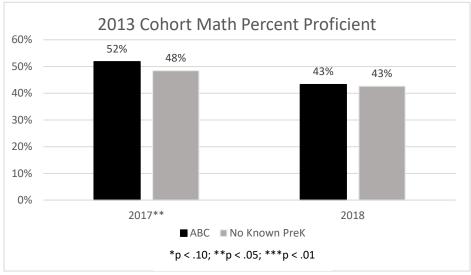


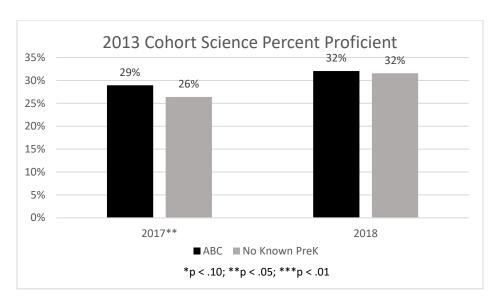




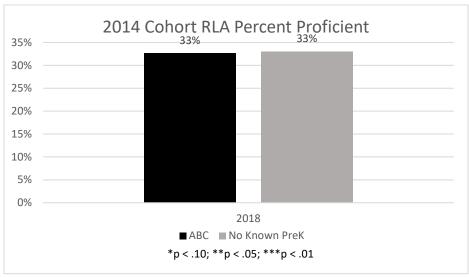
The 2013 ABC cohort had statistically more proficient children on all tests in the third grade (2017).

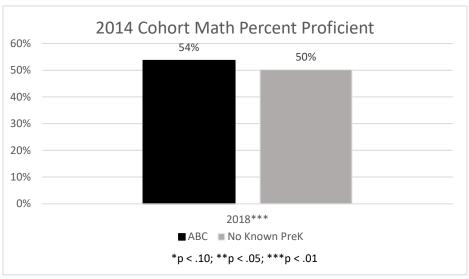


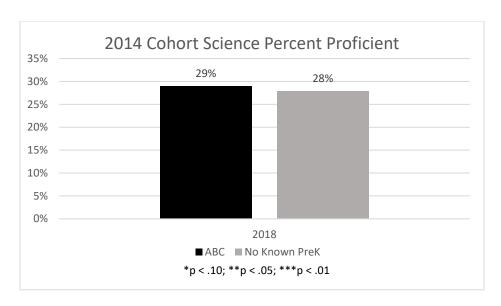




The 2014 ABC cohort had statistically more proficient children on the third grade (2018) math test.







Retention

Significant differences in the retention rates of the ABC cohorts and the No Known (NK) PreK cohorts provide an additional insight into student proficiency. Because retained students are no longer on-time in terms of their enrolled grade level, they should be recognized in the evaluation of proficiency and program effectiveness. Table 2 shows the cumulative retention of each PreK cohort through its 2018 grade.

Table 2. Retention Rates

Tubic 2. Nete	iitioii itates			
PreK Cohort	2019 Grade	ABC Retention	NK Retention	Retention Difference
2009	8	20.7%	19.3%	-1.3%
2010	7	19.8%	19.2%	-0.6%
2011	6	13.5%	16.8%	3.3%
2012	5	11.8%	16.9%	5.1%
2013	4	9.7%	16.3%	6.6%

The retention rate is higher for NK PreK cohorts, with as many as 6.6% more retained students in 2018 for the 2013 PreK cohort which would have been in the fourth grade, if not retained. Recognizing that an additional 6.6% NK students were not proficient at the on-time grade level, the differences between ABC and NK are particularly stark through elementary school. The 2014 PreK Cohort for third grade in 2018 was not included because the study data set contains no corresponding standardized test data for retained students in the second grade. The number of students promoted into a grade higher than their peers is statistically insignificant for both ABC and NK cohorts.

Conclusion

The Arkansas Better Chance program has an income requirement for eligibility. Children living in homes with greater than 200% of the federal poverty level are ineligible to participate in the program, unless they meet other at-risk factors (special needs, teenage mothers, etc.). Moreover, ABC serves more children of color than the general population. In spite of the risk factors and a pervasive academic achievement gap, students who attend ABC programs often are performing better on state assessments and have lower retention rates than children who have not participated in a PreK program throughout elementary school. These results are also sustaining through late elementary school.

The change in testing instruments does appear to have impacted outcomes for the middle cohorts but seems to be stabilizing in the later cohorts. This is not an unexpected fluctuation as children and schools adjust to new instruments. The 2013, 2014, 2015 ABC cohorts each demonstrated higher rates of proficiency (within larger cohorts) on at least one of the end-of-year assessments than the No Known PreK cohort. Additionally, the retention rates for the 2011, 2012, and 2013 cohorts are 3.3% to 6.6% lower for ABC, indicating significantly more ABC students are remaining on-time with their peers. These results have promising implications for future ABC cohorts.

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- The ABC Cohort includes all first-time, free lunch Kindergarteners in the 2009-2010 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2009-2019 and were enrolled in the ABC program the previous year.
- The NK (No Known) Cohort includes all first-time, free lunch Kindergarteners in the 2009-2010 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2009-2019 and did not indicate PreK enrollment upon Kindergarten entry.
- Average Score represents on-time students tested.
- Proficiency represents on-time Proficient or Advanced students out of all regularly tested students in each academic year.

Program	re n	Grade 3 (2013) (Benchmark)	n	Grade 4 (2014) (Benchmark)	Gr n	ade 5 (2015) (PARCC)		ade 6 (2016) ACT Aspire)
MATH ABC Average Sc	re <i>280</i>	578.0	262	593.4	238	722.6	224	419.7
Proficiency		83.6%		68.7%		50.0%		50.0%
MATH NK Average Sc	re <i>1,806</i>	570.5	1,687	589.2	1,534	715.4	1,430	419.3
Proficiency		78.1%		63.7%		39.9%		45.5%
RLA ABC Average Sc	re <i>280</i>	604.4	262	683.2	238	728.3	224	422.1
Proficiency		77.9%		78.6%		55.5%		46.9%
RLA NK Average Sc	re <i>1,806</i>	579.4	1,687	668.6	1,533	718.8	1,430	421.6
Proficiency		69.3%		73.0%		47.4%		45.5%
SCI ABC Average Sc	re				239	192.6	224	420.1
Proficiency						43.9%		37.9%
SCI NK Average Sc	re				1,540	189.9	1,432	419.6
Proficiency						42.2%		37.9%

2009 ARKANSAS (page 2)

								(1, 0	/
Assessment	Pre-K Program	Measure		rade 7 (2017) ACT Aspire)		ade 8 (2018) ACT Aspire)			
MATH	ABC	Average Score Proficiency	212	419.9 38.7%	205	422.0 34.1%			
МАТН	NK	Average Score Proficiency	1,343	419.4 35.5%	1,299	421.7 31.9%			
RLA	ABC	Average Score Proficiency	212	422.7 42.9%	205	424.4 35.6%			
RLA	NK	Average Score Proficiency	1,343	422.1 42.7%	1,298	423.6 35.1%			
SCI	ABC	Average Score Proficiency	212	420.5 27.8%	205	422.4 29.3%			
SCI	NK	Average Score Proficiency	1,343	420.2 31.0%	1,299	421.9 27.7%			

- The ABC Cohort includes all first-time, free lunch Kindergarteners in the 2010-2011 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2010-2019 and were enrolled in the ABC program the previous year.
- The NK (No Known) Cohort includes all first-time, free lunch Kindergarteners in the 2010-2011 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2010-2019 and did not indicate PreK enrollment upon Kindergarten entry.
- Average Score represents on-time students tested.
- Proficiency represents on-time Proficient or Advanced students out of all regularly tested students in each academic year.

MATH ΔBC Average Score 368 567.2 328 722.1 298 416.7	<i>282</i> 420.1
MATH ABC Average Score 368 567.2 328 /22.1 298 416.7	202 420.1
Proficiency 78.3% 42.7% 40.3%	48.9%
MATH NK Average Score 1,726 570.6 1,526 721.2 1,425 416.7	<i>1,362</i> 420.6
Proficiency 78.0% 45.6% 39.6%	54.8%
RLA ABC Average Score 368 579.1 328 726.2 298 420.2	<i>282</i> 422.7
Proficiency 72.6% 52.7% 38.6%	50.0%
RLA NK Average Score 1,726 579.4 1,526 725.3 1,425 420.2	<i>1,363</i> 422.9
Proficiency 69.6% 54.4% 39.5%	53.4%
SCI ABC Average Score 298 417.0	282 419.2
Proficiency 21.1%	29.4%
SCI NK Average Score 1,425 417.5	<i>1,362</i> 419.8
Proficiency 27.9%	37.1%

2010 ARKANSAS (page 2)

Assessment	Pre-K Program	Measure		rade 7 (2018) ACT Aspire)
МАТН	ABC	Average Score Proficiency	272	419.5 32.4%
		Troncicity		32.470
MATH	NK	Average Score	1,307	419.9
		Proficiency		36.5%
RLA	ABC	Average Score	272	422.7
		Proficiency		33.5%
RLA	NK	Average Score	1,307	422.9
		Proficiency		35.2%
SCI	ABC	Average Score	272	420.2
		Proficiency		27.6%
SCI	NK	Average Score	1,307	420.7
		Proficiency		32.3%

- The ABC Cohort includes all first-time, free lunch Kindergarteners in the 2011-2012 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2011-2019 and were enrolled in the ABC program the previous year.
- The NK (No Known) Cohort includes all first-time, free lunch Kindergarteners in the 2011-2012 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2011-2019 and did not indicate PreK enrollment upon Kindergarten entry.
- Average Score represents on-time students tested.
- Proficiency represents on-time Proficient or Advanced students out of all regularly tested students in each academic year.

Assessment	Pre-K Program	Measure	G n	rade 3 (2015) (PARCC)		ade 4 (2016) ACT Aspire)		ade 5 (2017) ACT Aspire)		ade 6 (2018) ACT Aspire)
MATH	ABC	Average Score	455	722.6	421	414.9	397	416.8	375	418.7
		Proficiency		50.1%		41.1%		39.5%		42.9%
MATH	NK	Average Score	1,978	721.6	1,810	414.8	1,716	416.8	1,652	419.2
		Proficiency		51.8%		42.7%		42.2%		46.2%
RLA	ABC	Average Score	455	716.5	421	418.0	397	420.9	375	423.1
		Proficiency		43.3%		29.7%		45.3%		36.0%
RLA	NK	Average Score	1,977	714.6	1,810	417.8	1,716	420.7	1,652	423.0
		Proficiency		40.0%		27.7%		44.5%		33.4%
SCI	ABC	Average Score			421	415.7	397	417.8	<i>375</i>	419.0
		Proficiency				25.7%		28.0%		31.5%
SCI	NK	Average Score			1,812	415.5	1,716	417.8	1,653	419.1
		Proficiency				25.7%		28.7%		32.3%

- The ABC Cohort includes all first-time, free lunch Kindergarteners in the 2012-2013 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2012-2019 and were enrolled in the ABC program the previous year.
- The NK (No Known) Cohort includes all first-time, free lunch Kindergarteners in the 2012-2013 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2012-2019 and did not indicate PreK enrollment upon Kindergarten entry.
- Average Score represents on-time students tested.
- Proficiency represents on-time Proficient or Advanced students out of all regularly tested students in each academic year.

Assessment	Pre-K Program	Measure	n	Grade 3 (2016) (ACT Aspire)		ade 4 (2017) ACT Aspire)		ade 5 (2018) ACT Aspire)
MATH	ABC	Average Score	397	411.7	363	415.1	344	416.3
		Proficiency		46.6%		44.4%		33.4%
MATH	NK	Average Score	2,325	411.9	2,173	415.0	2,098	416.6
		Proficiency		45.3%		43.4%		39.3%
RLA	ABC	Average Score	397	415.4	363	418.4	344	420.2
		Proficiency		24.9%		33.1%		23.8%
RLA	NK	Average Score	2,324	415.6	2,173	418.6	2,098	420.7
		Proficiency		24.6%		35.9%		30.3%
SCI	ABC	Average Score	398	412.3	363	415.9	344	417.3
		Proficiency		23.9%		28.4%		25.9%
SCI	NK	Average Score	2,331	413.0	2,175	416.2	2,098	418.0
		Proficiency		24.2%		31.4%		29.3%

- The ABC Cohort includes all first-time, free lunch Kindergarteners in the 2013-2014 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2013-2019 and were enrolled in the ABC program the previous year.
- The NK (No Known) Cohort includes all first-time, free lunch Kindergarteners in the 2013-2014 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2013-2019 and did not indicate PreK enrollment upon Kindergarten entry.
- Average Score represents on-time students tested.
- Proficiency represents on-time Proficient or Advanced students out of all regularly tested students in each academic year.

Assessment	Pre-K Program	Measure	n	Grade 3 (2017) (ACT Aspire)		ade 4 (2018) ACT Aspire)
MATH	ABC	Average Score	2,984	412.5	2,883	415.1
		Proficiency		51.8%		43.3%
MATH	NK	Average Score	1,989	412.2	1,888	414.8
		Proficiency		48.4%		42.6%
RLA	ABC	Average Score	2,984	416.3	2,883	419.3
		Proficiency		32.5%		32.9%
RLA	NK	Average Score	1,989	415.8	1,888	418.9
		Proficiency		30.2%		31.3%
SCI	ABC	Average Score	2,984	413.7	2,885	416.3
		Proficiency		29.0%		32.1%
SCI	NK	Average Score	1,990	413.3	1,889	415.9
		Proficiency		26.4%		31.6%

- The ABC Cohort includes all first-time, free lunch Kindergarteners in the 2014-2015 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2014-2019 and were enrolled in the ABC program the previous year.
- The NK (No Known) Cohort includes all first-time, free lunch Kindergarteners in the 2014-2015 academic year who were enrolled in districts of the Arkansas Department of Education and received Free Lunch for ALL of the years 2014-2019 and did not indicate PreK enrollment upon Kindergarten entry.
- Average Score represents on-time students tested.
- Proficiency represents on-time Proficient or Advanced students out of all regularly tested students in each academic year.

Assessment	Pre-K Program	Measure		rade 3 (2018) (ACT Aspire)
MATH	ABC	Average Score	2,701	412.6
		Proficiency		53.7%
MATH	NK	Average Score	2,461	412.3
		Proficiency		50.2%
RLA	ABC	Average Score	2,701	416.5
		Proficiency		32.7%
RLA	NK	Average Score	2,461	416.1
		Proficiency		33.1%
SCI	ABC	Average Score	2,701	413.7
		Proficiency		29.0%
SCI	NK	Average Score	2,462	413.5
		Proficiency		27.9%